# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

June 30, 2004

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### OFFICIALS June 30, 2004

NAME	TITLE	TERM EXPIRES				
	<b>Board of Directors</b>					
Karen Thomsen	Chairperson	2005				
Kenneth Lee	Vice Chairperson	2006				
Randy Brown	Member	2004				
Richard Schenck	Member	2005				
Nancy Coziahr	Member	2004				
Martin Pennock	Member	2006				
Marilyn Fox	Member	2004				
Kenneth Peterson	Member	2005				
Charles Watson	Member	2006				
	Agency					
James Blietz	Administrator	Indefinite				
Pamela Murray	Board Secretary/ Executive Secretary	Indefinite				
Emily Nelson	Board Treasurer/Director, Administrative Services	Indefinite				

### AREA SERVED June 30, 2004

COUNTY	COMMUNITY SCHOOL DISTRICT	INDEPENDENT SCHOOL
Cass	Anita Atlantic C & M Griswold	
Fremont	Farragut Fremont-Mills Hamburg Sidney	
Harrison	Boyer Valley Logan-Magnolia Missouri Valley West Harrison Woodbine	St. Patrick's School
Mills	Glenwood Malvern Nishna Valley	
Page	Clarinda Essex Shenandoah South Page	Clarinda Lutheran Schools
Pottawattamie	A-H-S-T Council Bluffs Lewis Central Riverside Treynor Tri-Center Underwood Walnut	Loess Hills Christian School Council Bluffs Catholic Schools St. Joseph's Elementary School
Shelby	Elk Horn-Kimballton Harlan Irwin-Kirkman/Manilla	St. Michael's Center St. Joseph's Center St. Mary's Center

### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of Loess Hills Area Education Agency 13 Council Bluffs, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Loess Hills Area Education Agency 13 (the "Agency") as of and for the year ended June 30, 2004, which collectively comprise the Agency's basic financial statements listed in the table of contents. These financial statements are the responsibility of Agency officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U. S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Loess Hills Area Education Agency 13 at June 30, 2004, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U. S. generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our reports dated August 6, 2004, on our consideration of Loess Hills Area Education Agency 13's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Those reports are an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 5 through 12 and 33 through 34 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standard's Board. We have applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise Loess Hills Area Education Agency 13's basic financial statements. The financial statements for the three years ended June 30, 2003 were previously audited by other auditors, in accordance with the standards referred to in the second paragraph of this report, and an unqualified opinion was expressed on those financial statements. The supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Schnurr & Company, ILP

Fort Dodge, Iowa August 6, 2004

### MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

Loess Hills Area Education Agency 13 (the "Agency") provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2004. We encourage readers to consider this information in conjunction with the Agency's financial statements, which follow.

### **2004 FINANCIAL HIGHLIGHTS**

- General Fund revenues increased from \$17,472,564 in fiscal year 2003 to \$19,626,200 in fiscal year 2004, while General Fund expenditures increased from \$17,640,821 in fiscal year 2003 to \$19,948,845 in fiscal year 2004. This resulted in a decrease in the Agency's General Fund balance from \$1,234,913 in fiscal year 2003 to \$926,945 in fiscal year 2004, a 25% decrease from the prior year.
- The increase in General Fund revenues was attributable predominately to an increase in local and federal grant revenue for a Pottawattamie County preschool program and for federal grant pass-through dollars for local school districts in fiscal year 2004. The increase in expenditures was due primarily to a Pottawattamie County preschool program and to federal grant funds passed through the Agency to local school districts. The main reason the General Fund balance decreased is because of state aid funding reductions. As a result, the Agency funded a portion of the current year General Fund services from the carryover fund balance.
- Senate File 453 of the 2003 Iowa General Assembly temporarily reduced controlled funding for the AEAs by \$10 million dollars. The Agency's portion of this reduction is \$624,848. This reduction was offset by containment of non-personnel expenses and unreserved fund balances.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the government's financial activities.
- The Government-wide Financial Statements consist of a statement of net assets and a statement of activities. These provide information about the activities of the Agency as a whole and present an overall view of the Agency's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the Agency's operations in more detail than the government-wide statements by providing information about the most significant funds.
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the Agency's budget for the year.
- Other Supplementary Information provides detailed information about the nonmajor funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the Agency.

### **REPORTING THE AGENCY'S FINANCIAL ACTIVITIES (Continued)**

### **Government-Wide Financial Statements**

The Government-wide statements report information about the Agency as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the Agency's assets and liabilities. All of the current year revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two Government-wide statements report the Agency's net assets and how they have changed. Net assets – the difference between the Agency's assets and liabilities – are one way to measure the Agency's financial health or position. Over time, increases or decreases in the Agency's net assets are an indicator of whether financial position is improving or deteriorating, respectively. To assess the Agency's overall health, additional non-financial factors, such as changes in the Agency's property tax base and the condition of its facilities, need to be considered.

In the Government-wide financial statements, the Agency's activities are divided into two categories:

- Governmental activities: Most of the Agency's basic services are included here, such as regular and special education instruction, student and instructional staff support services, and administration. Property tax, federal grants and state aid finance most of these activities.
- Business-type activities: The Agency charges fees for vending machine operations.

### **Fund Financial Statements**

The fund financial statements provide detailed information about the Agency's funds, focusing on its most significant or "major" funds – not the Agency as a whole. Funds are accounting devices the Agency uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law or by bond covenants. The Agency establishes other funds to control and manage money for particular purposes, such as accounting for major construction projects or to show that it is properly using certain revenues, such as federal grants.

### REPORTING THE AGENCY'S FINANCIAL ACTIVITIES (Continued)

### **Fund Financial Statements (continued)**

The Agency has two kinds of funds:

• Governmental Funds account for most of the Agency's basic services. These funds focus on how cash and other financial assets that can readily be converted to cash flow in and out and the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Agency's programs. The Agency's governmental funds include the General Fund and the Special Revenue Fund.

The required governmental funds financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

• Proprietary Funds account for services for which the Agency charges a fee. Proprietary funds are reported in the same way as the Government-wide statements. The Agency's enterprise fund, one type of proprietary fund, is the same as its business-type activities, but provides more detail and additional information, such as cash flows. The Agency currently has one enterprise fund, which includes vending machine operations.

The required proprietary funds financial statements include a statement of net assets, a statement of revenues, expenses and changes in net assets and a statement of cash flows.

A summary reconciliation between the Government-wide financial statements and the fund financial statements follows the fund financial statements.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of financial position. The Agency's net assets at the end of fiscal year 2004 totaled approximately \$2.9 million. This compared to approximately \$3.3 million at the end of fiscal year 2003. The analysis that follows provides a summary of the Agency's net assets at June 30, 2004 for the governmental and business-type activities.

The Agency's combined net assets decreased by approximately 11% or \$358,000 from fiscal year 2003. The decrease occurred primarily in the governmental funds as a result of a reduction in state aid, making it necessary to use unreserved carryover balances to meet its financial obligations during the year.

### **Condensed Statement of Net Assets**

				(Ex	pressed in	Tho	usands)					
	 Governmental					<b>Business-Type</b>						
	 Activities				Activities				Total			
	June 30,				June 30,				June 30,			
	2004		2003		2004	,	2003		2004		2003	
Current and other assets	\$ 6,982	\$	6,162	\$	13	\$	14	\$	6,995	\$	6,176	
Capital assets	 2,343		2,425		-		-		2,343		2,425	
Total assets	 9,325		8,587		13		14		9,338		8,601	
Long-term obligations	343		376		-		-		343		376	
Other liabilities	6,054		4,927		1		1		6,055		4,928	
Total liabilities	6,397		5,303		1		1		6,398		5,304	
Net assets: Invested in capital												
assets, net of debt	2,343		2,425		-		-		2,343		2,425	
Restricted	280		308		-		-		280		308	
Unrestricted	304		551		12		13		316		564	
Total net assets	\$ 2,927	\$	3,284	\$	12	\$	13	\$	2,939	\$	3,297	

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

The following analysis shows the changes in net assets for the year ended June 30, 2004:

Changes in Net Assets
(Expressed in Thousands)

<u>-</u>				(Ex	ressed in	<b>Thousa</b>	nds)					
	Governmental Business-Type											
	Activities				Activities				Total			
_	Year Ei	ided	June 30,	Y	ear Ende		60,	Year Ended June 30,				
•	2004		2003		2004	200			2004		2003	
Revenues:												
Program revenues:												
Charges for service	\$ 1,05	4	\$ 1,024	\$	8	\$ 1	29	\$	1,062	\$	1,153	
Operating grants												
and contributions	10,13	1	7,399		-		-		10,131		7,399	
General revenues:												
Property taxes	4,09	8	4,061		-		-		4,098		4,061	
State aid	4,49	5	5,142		-		-		4,495		5,142	
Juvenile home												
reimbursement	42	7	316		-		-		427		316	
Unrestricted												
investment												
earnings	5	5	59		-		-		55		59	
Total revenues	20,26	0	18,001		8	1	29		20,268		18,130	
Program expenses:												
Instruction	4,21		2,432		-		-		4,218		2,432	
Student support services	7,88	7	7,940		-		-		7,887		7,940	
Instructional staff												
support services	3,56		3,573		-		-		3,565		3,573	
General administration	1,50		1,578		-		-		1,505		1,578	
Business administration	60	6	576		-		-		606		576	
Plant operations and												
maintenance	59	2	577		-		-		592		577	
Central and other												
support services	96		1,031		-		-		967		1,031	
Pass Through to LEAs	1,27	7	907		-		-		1,277		907	
Non-instructional												
programs			-		9	1	30		9		130	
Total program												
expenses	20,61	7	18,614		9	1	30		20,626		18,744	

(Continued)

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

### **Changes in Net Assets (Continued)**

		(Expressed in Thousands)										
		Govern	tal									
		Activities				Activ	ities			Total		
	Year Ended June 30,			ne 30,	Y	ear Ende	d Ju	ne 30,		<u> Year Ende</u>	d Jı	ıne 30,
		2004		2003		2004		2003		2004		2003
Total expenses	\$	20,617	\$	18,614	\$	9	\$	130	\$	20,626	\$	18,744
Other financing (uses): Reversion to												
State Treasurer		-		666		-		-		-		666
Total expenses and other												
financing uses		20,617		19,280		9		130		20,626		19,410
(Decrease) in net assets		(357)		(1,279)		(1)		(1)		(358)		(1,280)
Net assets beginning of year		3,284		4,563		13		14		3,297		4,577
Net assets end of year	\$	2,927	\$	3,284	\$	12	\$	13	\$	2,939	\$	3,297

Operating grants and contributions from local, state and federal sources account for 50.0% of the total governmental activities revenue while general revenues account for 44.8%. The Agency's expenses primarily relate to instruction and support services, which account for 76.0% of the total governmental activities expenses.

#### **Governmental Activities**

Revenues for governmental activities were \$20,260,251 and expenses were \$20,616,713. In a difficult budget year, it was necessary for the Agency to use some of the carryover balances to pay for the services offered to and needed by local school districts.

### **Business-Type Activities**

Revenues of the Agency's business-type activities were \$7,567 and expenses were \$8,680. The Agency's business-type activities are vending machines operations. Revenues are from funds received from vending machine sales. Expenses are for payment of items purchased for resale in vending machines.

### INDIVIDUAL FUND ANALYSIS

As previously noted, the Agency uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The Agency's governmental funds reported combined fund balances of \$926,945, which is \$307,968 below last year's ending fund balances of \$1,234,913. The primary reason for this decrease in combined fund balances in fiscal year 2004 was due to a reduction in state aid.

### **Governmental Fund Highlights**

- The Agency's decreasing General Fund financial position is due to state aid reductions. The increase in revenues was more than offset by the Agency's increase in General Fund expenditures, requiring the Agency to use carryover fund balance to meet its financial obligations during the year.
- The General Fund balance decreased from \$1,234,913 to \$926,945 due to reductions in state aid.

### **Proprietary Fund Highlights**

• Proprietary Fund net assets decreased from \$13,342 at June 30, 2003 to \$12,229 at June 30, 2004, representing a decrease of approximately 9%. The Agency has planned to reduce this balance through vending machine operations.

### **BUDGETARY HIGHLIGHTS**

The Agency's Board of Directors annually adopts a budget on a basis consistent with U.S. generally accepted accounting principles. Although the budget document presents functional disbursements by fund, the legal level of control is at the total expenditure level, not at the fund or fund type level. After required public notice and hearing in accordance with the Code of Iowa, the Board submits its budget to the State Board of Education. The State Board reviews the proposed budget and either grants approval or returns it without approval with comments. Any unapproved budget must be resubmitted to the State Board for final approval. The budget may be amended during the year utilizing procedures prescribed by the State Board. Over the course of the year, the Agency amended its annual operating budget one time to reflect additional revenue and expenditures associated with new grants and other information such as salary increases for staff, which were not available when the original budget was adopted. A schedule showing the original and final budget amounts compared to the Agency's actual financial activity is included in the required supplementary information section of this report.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

At June 30, 2004, the Agency had invested \$2.3 million, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, a media collection, vehicles and copy machines. This is a net decrease of approximately \$.1 million from last year. This year's decrease was primarily due to depreciation.

The Agency had depreciation expense of \$308,839 in fiscal year 2004 and total accumulated depreciation of \$2,359,339 at June 30, 2004. More detailed information about capital assets is available in Note 3 to the financial statements.

### **Long-term Debt**

At June 30, 2004, the Agency had \$342,982 in long-term liabilities outstanding compared to \$376,151 at the end of fiscal year 2003. More detailed information about the Agency's long-term liabilities is available in Note 4 to the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

At the time these financial statements were prepared and audited, the Agency was aware of several existing circumstances that could significantly affect its financial health in the future:

- The Agency has experienced an annual decrease in the number of student enrolled in local districts for the past several years. That decrease is expected to continue, and decreased enrollment means decreased funding from the state.
- The 2003 Legislature reduced the Agency's fiscal year 2003/04 state aid by \$624,848 and also imposed a \$666,285 fund balance reduction. The 2004 Legislature extended the \$624,848 reduction to fiscal year 2004/05. These actions have impacted and will continue to impact the Agency's ability to provide services to schools in 2004/05 and beyond.

### CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

This financial report is designed to provide the Agency's citizens, taxpayers, customers, investors and creditors with a general overview of the Agency's finances and to demonstrate the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Director of Administrative Services, Loess Hills Area Education Agency 13, PO Box 1109, Council Bluffs, Iowa 51502.





### STATEMENT OF NET ASSETS June 30, 2004

	ernmental ctivities	ness-Type ctivities	Total
Assets			
Cash and pooled investments	\$ 1,952,968	\$ 12,198	\$ 1,965,166
Receivables:			
Interest	1,059	-	1,059
Accounts	110,010	-	110,010
State aid	217,126	-	217,126
Federal	642,629	-	642,629
Other	549,417	-	549,417
Prepaid expenses	67,939	-	67,939
Inventories	62,972	952	63,924
Restricted ISCAP assets:			
Investments	3,371,630	-	3,371,630
Accrued interest receivable	5,611	-	5,611
Capital assets, net of accumulated depreciation	 2,343,290		2,343,290
Total assets	 9,324,651	13,150	9,337,801
Liabilities			
Intergovernmental payable	4,293	_	4,293
ISCAP warrants payable	3,352,000	_	3,352,000
ISCAP accrued interest payable	8,737	_	8,737
Accounts payable	1,239,620	921	1,240,541
Accrued payroll	1,156,150	_	1,156,150
Other liabilities	13,801	_	13,801
Accrued compensated absences	86,454	_	86,454
Deferred revenue:	, -		, -
Federal	56,967	_	56,967
Other	62,535	_	62,535
Long-term liabilities:	,		,
Portion due or payable within one year:			
Early retirement obligation	73,859	-	73,859
Portion due or payable after one year:	,		<b>,</b>
Early retirement obligation	342,982	-	342,982
Total liabilities	6,397,398	921	6,398,319

(Continued on next page)

### STATEMENT OF NET ASSETS June 30, 2004

	overnmental Activities	ness-Type	Total
Net Assets			
Invested in capital assets, net of related debt	\$ 2,343,290	\$ -	\$ 2,343,290
Restricted for:			
Technology	60,011	-	60,011
Media materials	128,348	-	128,348
Special education instruction	56,646	-	56,646
Phase III	35,318	-	35,318
Unrestricted	 303,640	12,229	315,869
Total net assets	 2,927,253	12,229	2,939,482
Total liabilities and net assets	\$ 9,324,651	\$ 13,150	\$ 9,337,801

### STATEMENT OF ACTIVITIES Year Ended June 30, 2004

				Program	n Revenues			
		Expenses	C	Charges for Services	(	Operating Grants and ontributions		
Functions/Programs:								
Governmental Activities:								
Instruction	\$	4,218,090	\$	239,874	\$	3,032,415		
Student support services		7,886,695		404,447		4,415,200		
Instructional staff support services		3,564,934		297,483		1,303,588		
General administration		1,504,322		_		-		
Business administration		606,082		103,481		-		
Plant operations and maintenance		592,251		8,798		-		
Central and other support services		967,043		-		102,403		
Pass through to LEAs		1,277,296		_		1,277,296		
Total governmental activities		20,616,713		1,054,083		10,130,902		
Business-type Activities								
Non-instructional programs								
Enterprise fund		8,680		7,567		_		
<b>Total business-type activities</b>		8,680		7,567		-		
Total	_ \$_	20,625,393	\$	1,061,650	\$	10,130,902		

### General revenues:

Property taxes
State aid
Juvenile home reimbursement
Unrestricted investment earnings
Total general revenues

Change in net assets

Net assets beginning of year

Net assets end of year

Net (Expense) Revenue										
	and	Chang	ges in Net A	sset	S					
Governn	nental	Busi	ness-Type							
Activi	ties	A	ctivities		Total					
\$ (94	5,801)	\$	_	\$	(945,801)					
(3,06	7,048)		-		(3,067,048)					
(1,96	3,863)		_		(1,963,863)					
(1,50	4,322)		-		(1,504,322)					
,	2,601)		-		(502,601)					
(58)	3,453)		-		(583,453)					
	4,640)		-		(864,640)					
,	-		-		<u> </u>					
(9,43	1,728)		-		(9,431,728)					
	-		(1,113)		(1,113)					
	-		(1,113)		(1,113)					
(9,43	1,728)		(1,113)		(9,432,841)					
4,09	8,239		_		4,098,239					
-	5,230		-		4,495,230					
42	7,186		-		427,186					
	4,611		-		54,611					
9,07	5,266		-		9,075,266					
(35)	6,462)		(1,113)		(357,575)					
3,28	3,715		13,342		3,297,057					

### **BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2004**

	General			Revenue	Total	
Assets						
Cash and pooled investments	\$	1,952,968	\$	-	\$ 1,952,968	
Receivables:						
Interest		1,059		-	1,059	
Accounts		71,850		38,160	110,010	
State aid		207,768		9,358	217,126	
Federal		642,629		-	642,629	
Other		546,742		2,675	549,417	
Due from other funds		-		6,453	6,453	
Prepaid expenses		67,939		-	67,939	
Inventories		62,972		-	62,972	
Restricted ISCAP assets:						
Investments		3,371,630		-	3,371,630	
Accrued interest receivable		5,611		-	5,611	

**Total assets** \$ 6,931,168 \$ 56,646 \$ 6,987,814

	C 1	Special	T
	 General	Revenue	Total
<b>Liabilities and Fund Balances</b>			
Intergovernmental payable	\$ -	\$ 4,293	\$ 4,293
ISCAP warrants payable	3,352,000	-	3,352,000
ISCAP accrued interest payable	8,737	-	8,737
Accounts payable	1,236,266	3,354	1,239,620
Accrued payroll	1,107,151	48,999	1,156,150
Accrued compensated absences	86,454	-	86,454
Other liabilities	87,660	-	87,660
Due to other funds	6,453	-	6,453
Deferred revenue:			
Federal	56,967	-	56,967
Other	 62,535	_	62,535
<b>Total liabilities</b>	 6,004,223	56,646	6,060,869
Fund balances:			
Reserved for:			
Technology	60,011	_	60,011
Phase III	35,318	_	35,318
Inventories and prepaid expenses	130,911	_	130,911
Media materials	128,348	_	128,348
Unreserved:	,		,
Designated for subsequent year's expenditures	23,541	_	23,541
Undesignated	548,816	_	548,816
Total fund balances	926,945	-	926,945
Total liabilities and fund balances	\$ 6,931,168	\$ 56,646	\$ 6,987,814

Exhibit D

# RECONCILIATION OF THE BALANCE SHEET-GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS June 30, 2004

**Total governmental fund balances (page 19)** 

\$ 926,945

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$4,702,629 and the accumulated depreciation is \$2,359,339.

2,343,290

Long-term liabilities, including early retirement obligation, are not due and payable in the current period and, therefore, are not reported in the government funds.

(342,982)

Net assets of governmental activities (page 17)

\$ 2,927,253

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -- GOVERNMENTAL FUNDS Year Ended June 30, 2004

General		Special Revenue		Total
General		revenue		Totai
\$ 6,231,682	\$	199,874	\$	6,431,556
				6,046,483
 7,782,212				7,782,212
 19,626,200		634,051		20,260,251
3,652,731		594,760		4,247,491
7,856,006		_		7,856,006
3,581,317		1,513		3,582,830
1,462,451		23,101		1,485,552
603,015		-		603,015
546,341		-		546,341
969,688		-		969,688
 1,277,296		-		1,277,296
19,948,845		619,374		20,568,219
(322,645)		14,677		(307,968)
14,677		_		14,677
 -		(14,677)		(14,677)
14,677		(14,677)		
(20-05)				(207.063)
(307,968)		-		(307,968)
 1,234,913				1,234,913
\$ 926,945	\$	-	\$	926,945
\$	5,612,306 7,782,212 19,626,200 3,652,731 7,856,006 3,581,317 1,462,451 603,015 546,341 969,688 1,277,296 19,948,845 (322,645) 14,677 	\$ 6,231,682 \$ 5,612,306	General         Revenue           \$ 6,231,682         \$ 199,874           5,612,306         434,177           7,782,212         -           19,626,200         634,051           3,652,731         594,760           7,856,006         -           3,581,317         1,513           1,462,451         23,101           603,015         -           546,341         -           969,688         -           1,277,296         -           19,948,845         619,374           (322,645)         14,677           14,677         -           (14,677)         -           (307,968)         -           1,234,913         -	\$ 6,231,682 \$ 199,874 \$ 5,612,306 434,177 7,782,212 - 19,626,200 634,051  3,652,731 594,760 7,856,006 - 3,581,317 1,513 1,462,451 23,101 603,015 - 546,341 - 969,688 - 1,277,296 - 19,948,845 619,374  (322,645) 14,677  14,677 - (14,677)  14,677 (14,677)  (307,968) - 1,234,913 -

Exhibit F

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES --GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2004

Net change in fund balances - Total governmental funds (page 21)		\$ (307,968)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the estimated useful lives of the assets. Capital outlay exceeded depreciation expense in the current year as follows:  Expenditures for capital assets  Depreciation expense  Difference between disposal of capital assets and disposal of depreciation	\$ 227,799 (308,839) (623)	(81,663)
The accrual for the long-term portion of the early retirement obligation is not due in the current period and, therefore, is not reported in the governmental fund. However, such accrual is recorded as an expense in governmental activities. The early retirement obligation decreased in the current year as follows:  Early retirement obligation year ended 6/30/03  Early retirement obligation year ended 6/30/04	376,151 (342,982)	33,169
Net change in assets of governmental activities (page 18)		\$ (356,462)

Exhibit G

### STATEMENT OF NET ASSETS - PROPRIETARY FUND Year Ended June 30, 2004

	_	Enterprise Fund
Assets		
Cash and cash equivalents	\$	12,198
Inventories		952
Total assets		13,150
Liabilities		
Accounts payable		921
Net Assets		
Unrestricted	\$	12,229

Exhibit H

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS Year Ended June 30, 2004

	iterprise Fund
Operating revenues: Charges for service	\$ 7,567
Operating expenses: Cost of merchandise sold	 8,680
Net (loss)	(1,113)
Net assets, beginning of year	 13,342
Net assets, end of year	\$ 12,229

Exhibit I

### STATEMENT OF CASH FLOWS Year Ended June 30, 2004

	Eı	nterprise Fund
Cash Flows from Operating Activities		
Cash received from users	\$	7,567
Cash paid to suppliers		8,544
Net cash (used in) operating activities		(977)
Cash, beginning of year		13,175
Cash, end of year	\$	12,198
Reconciliation of operating (loss) to net cash (used in) operating activities: Operating (loss) Adjustments to reconcile operating (loss) to net cash	\$	(1,113)
(used in) operating activities: Increase in inventories Increase in accounts payable		(318) 454
Net cash (used in) operating activities	\$	(977)

#### NOTES TO FINANCIAL STATEMENTS

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Loess Hills Area Education Agency 13 (the Agency) is an intermediate school corporation established to identify and serve children who require special education. The Agency also provides media services and education support services. These programs and support services are provided to 31 school districts and private schools in a seven-county area. The Agency is governed by a Board of Directors whose members are elected on a non-partisan basis.

The Agency's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

### **Reporting Entity:**

For financial reporting purposes, the Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board (GASB) criteria.

### **Basis of Presentation:**

<u>Government-wide Financial Statements</u> – The statement of net assets and the statement of activities report information on all of the nonfiduciary activities of the Agency. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of net assets presents the Agency's nonfiduciary assets and liabilities, with the differences reported as net assets. Net assets are reported in three categories:

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Basis of Presentation (continued):**

Government-wide Financial Statements (continued) – The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Unrestricted interest income and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The Agency reports the following major governmental funds:

- The General Fund is the general operating fund of the Agency. All general revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instruction support and other costs.
- The Special Revenue Fund is used to account for programs where the Agency employs teachers to provide instruction to juvenile home program students and to special education pupils. The actual costs of providing instructional services to the pupils are reimbursed by the State of Iowa for the juvenile home program and are billed to the individual school districts for special education instruction.

The Agency reports the following major proprietary fund:

• The Agency's proprietary fund is the Enterprise Fund. This fund is used to account for activities that are performed as a service to staff and consists primarily of vending machine operations.

The Agency also serves as custodian of certain funds on behalf of other organizations. Such amounts are maintained in fiduciary funds which, because they are not direct assets or liabilities of the Agency, are not reported in the accompanying financial statements.

### **Measurement Focus and Basis of Accounting:**

The Government-wide financial statements and the proprietary fund financial statements are reported using the "economic resources measurement focus". The Government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Measurement Focus and Basis of Accounting (continued):**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Agency.

Government fund expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences, are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The Proprietary fund of the Agency applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Agency's enterprise fund is charged to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### Assets, Liabilities and Fund Equity:

<u>Cash, Pooled Investments and Cash Equivalents</u> – Cash includes amounts in demand deposits and money market funds. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust (ISJIT) which is valued at amortized cost which approximates fair value.

All short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, they have a maturity date no longer than three months.

<u>Inventories</u> – Inventories are stated at cost using the first-in, first-out (FIFO) method and consist of expendable supplies and materials. The cost of these items is recorded as an expenditure at the time of consumption. The amounts on hand at the financial statement date are reflected in the balance sheet as an asset.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Fund Equity (continued):

<u>Capital Assets</u> – Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business-type activities columns in the Government-wide statement of net assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the Agency as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Land	\$ 5,000
Buildings	20,000
Improvements other than buildings	20,000
Furniture and equipment	5,000
Media collection	5,000

Additionally, the entire media collection will be considered in aggregate.

Property, furniture and equipment are depreciated using the straight-line method of depreciation over the following useful lives:

	Estimated Useful Lives
Asset Class	(In Years)
Buildings	50
Improvements other than buildings	20-50
Furniture and equipment	5
Media collection	5-15

<u>Accrued Payroll and Related Expenses</u> - Payroll and related expenses for certified staff and other employees with annual employment contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

<u>Deferred Revenue</u> - Deferred revenue represents an excess of cash advances by the funding sources over accrued expenditures at year end.

<u>Accrued Compensated Absences</u> - Agency employees accumulate a limited amount of earned-but-unused vacation and sick leave hours for subsequent use, or in the case of vacation leave, for payment upon resignation, retirement, death or termination. The liability for compensated absences for accrued vacation has been computed based on current rates of pay in effect at June 30, 2004. Agency policy requires that the carryover of accrued vacation leave must be used by June 30 of the ensuing fiscal year, and has therefore recorded the entire amount as a current liability in the general fund.

### NOTES TO FINANCIAL STATEMENTS

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Fund Equity (continued):

<u>Long-term Obligation</u> – In the Government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net assets.

<u>Fund Balances</u> – In the government fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

<u>Restricted Net Assets</u> – In the Agency-wide statement of net assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

#### NOTE 2. CASH AND POOLED INVESTMENTS

The Agency's deposits in banks at June 30, 2004 were entirely covered by Federal depository insurance or by the State sinking fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Directors; prime eligible bankers' acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Agency's investments are categorized to give an indication of the level of risk assumed by the Agency at year end. The Agency's investments are all Category 1 which means that the investments are insured or registered or are all held by the Agency or its agent in the Agency's name.

Cash and pooled investments at June 30, 2004 consist of the following:

General Fund:	
Cash on deposit in agency banks	\$ 112,582
Deposits with the Iowa Schools Joint Investment Trust	1,840,386
Total General Fund	1,952,968
Enterprise Fund - Cash on deposit in agency banks	12,198
Fiduciary Fund - Cash on deposit in agency banks	1,235,254
	\$ 3,200,420

In addition, the Agency's investments in the Iowa Schools Joint Investment Trust are valued at amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940 and are not subject to risk categorization.

### NOTES TO FINANCIAL STATEMENTS

NOTE 3. CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2004 is as follows:

	Balance Beginning		D.L.d.	Balance End of
	of Year	Additions	<b>Deletions</b>	Year
Governmental activities:				
Capital assets not being depreciated:		_		
Land	\$ 20,394	\$ -	\$ -	\$ 20,394
Total capital assets, not being				
depreciated	20,394		<del>-</del>	20,394
Capital assets being depreciated:				
Improvements other than buildings	11,074	-	-	11,074
Buildings and improvements	1,471,241	-	-	1,471,241
Furniture and equipment	508,874	40,853	44,730	504,997
Media collection	2,439,305	186,946	89,318	2,536,933
Vehicles	157,990	-	-	157,990
Total capital assets, being				
depreciated	4,588,484	227,799	134,048	4,682,235
Less accumulated depreciation for:				
Improvements other than buildings	11,074	_	-	11,074
Buildings and improvements	588,758	36,423	_	625,181
Furniture and equipment	403,075	52,547	44,107	411,515
Media collection	1,071,260	200,333	89,318	1,182,275
Vehicles	109,758	19,536	-	129,294
Total accumulated depreciation	2,183,925	308,839	133,425	2,359,339
Total capital asset being				
depreciated, net	2,404,559	(81,040)	623	2,322,896
Governmental activities -				
capital assets, net	\$ 2,424,953	\$ (81,040)	\$ 623	\$ 2,343,290

### NOTES TO FINANCIAL STATEMENTS

### NOTE 3. CAPITAL ASSETS (Continued)

depreciation expense

Depreciation expense was charged to functions of the Agency as follows:

Governmental activities:	
Student support services	\$ 14,305
Instructional staff support services	207,893
General administration	6,785
Business administration	16,117
Plant operations and maintenance	48,487
Central and other support services	15,252
Total governmental activities	

308,839

### NOTE 4. CHANGES IN LONG-TERM LIABILTHES

A summary of changes in long-term liabilities for the year ended June 30, 2004 is as follows:

	Balance Beginning of Year	A	dditions	R	eductions		Balance End of Year
Early retirement obligation	\$ 444,398	\$	40,690	\$	68,247	<b>\$</b>	416,841
Portion due within one year							73,859
Portion due after one year						\$	342,982

Early Retirement Obligation - Agency employees who elect early retirement are eligible to receive health insurance through the Agency for the lesser of seven years, or when the retiree becomes eligible for Medicare. A liability has been recorded in the governmental funds representing the Agency's commitment to fund the health insurance premiums for these individuals. This liability has been computed based on actuarially based rates which estimate that retiree health care costs would increase 11% in fiscal 2005, decreasing gradually to 4.75% in 2014 and thereafter. In the Government-wide financial statements, the long-term early retirement obligation is reported as a liability in the governmental activities column in the statement of net assets.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 5. OPERATING LEASES

The Agency has leased various facilities within the area and also has a rental agreement for a copy machine. These leases have been classified as operating leases and accordingly, all rents are charged to expenditures as incurred. The leases expire between October 31, 2004 and June 30, 2007. Certain leases are renewable for additional periods and most are noncancelable. Certain leases also require the payment of normal maintenance and insurance on the properties. In most cases, management expects that the leases will be renewed or replaced by other leases.

The following is a schedule by year of future minimum rental payments required under operating leases which have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2004.

Year Ending June 30,	Total			
2005	\$ 79,283			
2006	34,692			
2007	32,596			
2008	 			
Total	\$ 146,571			

The total rental expenditures for the year ended June 30, 2004 for all operating leases were \$115,153.

# NOTE 6. IOWA SCHOOLS CASH ANTICIPATION PROGRAM (ISCAP)

The Agency participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards, administered by Wells Fargo Bank Iowa, N. A., and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted on the following schedule. The warrant sizing of each participating entity is based on a projection of cash flow needs during the semiannual period. Wells Fargo Bank, N. A., Iowa maintains ISCAP accounts for each participating entity and provides monthly statements regarding their cash balance, interest earnings, and amounts available for withdrawal for each outstanding series of warrants. These accounts are reflected as restricted assets on the statement of net assets and the balance sheet. A summary of the Agency's participation in ISCAP as of June 30, 2004 is as follows:

Series	Warrant Date	Final Warrant Maturity	Invest- ments	I	Accrued nterest eceivable	Warrants Pavable	Accrued Interest Pavable
2003-2004A	6/20/03	6/18/04	\$ -	\$	-	\$ -	\$ -
2003-2004B	1/30/04	1/28/05	1,059,164		5,611	1,052,000	8,737
2004-2005A	6/30/04	6/30/05	 2,312,466		-	2,300,000	-
			\$ 3,371,630	\$	5,611	\$ 3,352,000	\$ 8,737

#### NOTES TO FINANCIAL STATEMENTS

# NOTE 6. IOWA SCHOOLS CASH ANTICIPATION PROGRAM (ISCAP) (Continued)

The Agency pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the Agency must repay the outstanding withdrawal from its General Fund receipts. In addition, the Agency must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2004 is as follows:

Series	Balance Beginning of Year	Advances Received	Advances Repaid	Balance End of Year
2003-2004A	\$ -	\$ 2,650,000	\$ 2,650,000	\$ -
2003-2004B		325,000	325,000	_
	\$ -	\$ 2,975,000	\$ 2,975,000	\$ -

The warrants bear an interest rate and the available proceeds of the warrants are invested at an interest rate as shown below:

	Interest Rates on	Interest Rates on
Series	Warrants	Investments
2003-2004A	2.00%	1.05%
2003-2004B	2.00%	1.31%
2004-2005A	3.00%	2.46%

The net interest earned or due from the series is recorded as a revenue or an expenditure at maturity.

#### NOTE 7. PENSION AND RETIREMENT BENEFITS

The Agency contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P. O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the Agency is required to contribute 5.75% of annual covered payroll. Contribution requirements are established by State statute. The Agency's contribution to IPERS for the years ended June 30, 2004, 2003 and 2002 were \$575,927, \$559,020 and \$551,350, respectively, equal to the required contributions for each year.

# NOTES TO FINANCIAL STATEMENTS

# NOTE 8. RISK MANAGEMENT

The Agency is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years nor have there been any significant changes in coverage.





# STATEMENT OF REVENUES, EXPENDITURES/EXPENSES AND CHANGES IN BALANCES -- BUDGET AND ACTUAL -- ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUND

**Required Supplementary Information** 

Year Ended June 30, 2004

	overnmental Fund Types Actual	Fu	oprietary nd Types Actual	Total Actual
Revenues:				
Local sources	\$ 6,431,556	\$	7,567	\$ 6,439,123
State sources	6,046,483		-	6,046,483
Federal sources:	7,782,212		-	7,782,212
Total revenues	 20,260,251		7,567	20,267,818
Expenditures/Expenses: Current: Instruction Student support services Instructional staff support services General administration Business administration Plant operations and maintenance Central and other support services Pass through to LEAs	4,247,491 7,856,006 3,582,830 1,485,552 603,015 546,341 969,688 1,277,296		- - - - -	4,247,491 7,856,006 3,582,830 1,485,552 603,015 546,341 969,688 1,277,296
Non instructional programs	1,277,290		8,680	8,680
Total expenditures/expenses	20,568,219		8,680	20,576,899
Excess (deficiency) of revenues over (under) expenditures/expenses	(307,968)		(1,113)	(309,081)
Balance, beginning of year	 1,234,913		13,342	1,248,255
Balance, end of year	\$ 926,945	\$	12,229	\$ 939,174

See accompanying Independent Auditor's Report.

 Bu	_ Final to Actual				
Original	Final		Variance		
 -					
\$ 6,292,452	\$ 7,249,077	\$	(809,954)		
6,964,981	6,064,739		(18,256)		
6,765,102	8,328,228		(546,016)		
20,022,535	21,642,044		(1,374,226)		
2,608,070	4,754,990		507,499		
8,160,279	8,057,041		201,035		
3,945,558	4,124,160		541,330		
1,669,192	1,543,131		57,579		
661,187	1,315,253		712,238		
577,921	565,214		18,873		
1,249,051	1,132,107		162,419		
1,114,236	1,285,640		8,344		
300,000	200,000		191,320		
20,285,494	22,977,536		2,400,637		
(262,959)	(1,335,492)		1,026,411		
695,979	1,480,916		(232,661)		
\$ 433,020	\$ 145,424	\$	793,750		

# LOESS HILLS AREA EDUCATION AGENCY 13 June 30, 2004

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING

The Agency's Board of Directors annually prepares a budget on a basis consistent with accounting principles generally accepted in the United States of America. Although the budget document presents functional disbursements by fund, the legal level of control is at the total expenditure/expense level, not at the fund or fund type level. After required public notice and hearing in accordance with the Code of Iowa, the Board submits its budget to the State Board of Education. The State Board reviews the proposed budget and either grants approval or returns it without approval with comments. Any unapproved budget must be resubmitted to the State Board for final approval. The budget may be amended during the year utilizing procedures prescribed by the State Board. Budgetary control is based on total expenditures.



Schedule 1

# REVENUE BY SOURCE - ALL GOVERNMENT FUND TYPES For The Last Four Years

	Modified Accrual Basis							
				Years End	led .	June 30,		
		2004		2003		2002		2001
Local Sources	\$	6,431,556	\$	5,328,358	\$	5,279,537	\$	5,364,486
State Aid		6,046,483		6,663,239		6,724,064		7,540,129
Federal Aid		7,782,212		6,008,960		5,138,115		4,101,677
Total	\$	20,260,251	\$	18,000,557	\$	17,141,716	\$	17,006,292

# **EXPENDITURES BY FUNCTION -- ALL GOVERNMENT FUND TYPES For the Last Four Years**

	Modified Accrual Basis							
	Years Ended June 30, 2004							
		2004		2003		2002		2001
Expenditures:								
Instruction	\$	4,247,491	\$	2,432,302	\$	2,514,536	\$	2,529,705
Student Support Staff		7,856,006		7,713,456		7,664,235		7,082,137
Instructional staff support services		3,582,830		3,445,227		3,229,589		3,029,741
General administration		1,485,552		1,516,959		1,530,106		1,378,293
Business administration		603,015		587,921		561,237		626,454
Plant operations and maintenance		546,341		522,646		578,034		623,591
Central and other support services		969,688		1,030,242		-		-
Pass through to LEAs		1,277,296		907,426		1,077,380		1,059,910
Facilities acquisition								
and construction		-		-		18,169		250,385
Debt service		-		-		155,177		131,629
Subtotal		20,568,219		18,156,179		17,328,463		16,711,845
Other financing uses - Reversion to State Treasurer		-		666,285		-		
Total	\$	20,568,219	\$	18,822,464	\$	17,328,463	\$	16,711,845

Schedule 3

# CHANGES IN ASSETS AND LIABILITIES --FIDUCIARY FUND TYPE - AGENCY FUND Year Ended June 30, 2004

	Balance Beginning of Year	Additions	I	<b>Deductions</b>	Balance End of Year
<b>Assets</b> Cash	\$ 1,584,496	\$ 2,526,484	\$	2,875,727	\$ 1,235,253
Other receivable	14,000	28,700		14,096	28,604
Total assets	\$ 1,598,496	\$ 2,555,184	\$	2,889,823	\$ 1,263,857
Liabilities Accounts payable	\$ 14,495	\$ 2,304,718	\$	2,293,207	\$ 26,006
Deposits held in custody for others/ deferred revenue	1,584,001	2,548,679		2,894,829	1,237,851
Total liabilities	\$ 1,598,496	\$ 4,853,397	\$	5,188,036	\$ 1,263,857

Schedule 4

# **DEPARTMENT OF PUBLIC HEALTH GRANTS Year Ended June 30, 2004**

Comprehensive Substance Abuse Prevention	\$ 173,351
Youth Mentoring Program	49,691
State Incentive Grant	102,318
Drug & Violence Prevention	49,388
Total direct expenditures	374,748
Distribution of Delivery and Central Support Expenditures	8,335
Distribution of Administration and Plant Operations and Maintenance	 21,692
Total expenditures	404,775
Phase II Funding	1,946
Funding received or due from Department of Public Health	354,722
Expenditures paid from Agency General Funds and Conference Revenues	\$ 48,107

Schedule 5

# **DEPARTMENT OF HUMAN SERVICES GRANTS Year Ended June 30, 2004**

School Based Supervision Programs:		
Revenue:		
Juvenile Court Services \$ 133,658		
Juvenile Court Services Accrual at 6/30/04 41,342		
Local School District 179,664		
Local School district Carryforward from Prior Year 12,940	_	
Total revenue	\$	367,604
Expenditures		
Direct expenditures 359,024		
Indirect cost 8,580	_	
Total expenditures		367,604
	\$	

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-through Grantor's Number	Expenditures
U. S. Department of Education:	TAMINOCI	Tullibel	<u> Lapenditui es</u>
Passed-through Iowa Department of Education:			
Education of Handicapped Act (EHA) Part B: 94-142:			
Special Education - Grants to States (IDEA, Part 3) -			
Early Childhood Education for the Handicapped	84.027*	030413	\$ 4,102,555
Early Childhood Education for the Handicapped	84.027*	4KB2-13	1,230,640
Special Education - Preschool Grants (IDEA			
Preschool)- Section 619, Ages 3-5	84.173	03619-13	288,660
Special Education - Grants for Infants and Families			
with Disabilities - 94-142 Part C:			
IDEA, Part C, Infants and Toddlers	84.181	C03-13	202,353
Special Education - Grants to States (IDEA, Part 3) -			
Miscellaneous 94-142:			
Diagnostic Evaluation Program	84.027*	3K71-13	15,032
Supplemental Support Services	84.027*	2K72-13	210,433
Success 4	84.027*	3K75-13	79,855
Parent Educator Project	84.027*	37413	40,446
Para-Educator Project	84.027*	3K76-13	7,000
Transition Initiative	84.027*	2K79-13TR	4,504
Vision Literacy Project	84.027*	2K73-13	500
SIG/IEP Improvement Project	84.323	3IEP-13	11,793
Reading First	84.357		46,729
Reading First Team Agreements	84.357		12,748
Title III ELL/LEP	84.365		71,828
Enhancing Education Through Technology	84.318X		130,330
Evaluating State Education Technology Programs	84.318		6,291
P.H.A.T. Happenings Leadership Camp	84.126		2,100
Public Law 103-761:			
Dwight D. Eisenhower Math and Science Education	84.281A		97,906
Title I Accountability Grant	84.348		17,319
Title I Accountability Grant	84.348-1		95,403
Received from the University of Iowa			
Assistive Tech Training for AEA/LEA Personnel	84.027-1*		9,702
Received from U. S. Department of Education:			
Fund for the Improve of Educ Earmark Grant Awards	84.215K*		649,781
Technology Challenge - Earmark Grant Funds	84.303K		33,680
Total Department of Education			7,367,588

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# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2004

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-through Grantor's Number	Ex	xpenditures
U. S. Department of Health and Human Services: Passed-Through Iowa Department of Public Health:				
Block Grants for Prevention and Treatment of Substance Abuse - Comprehensive Prevention State Incentive Grant	93.959 93.230		\$	150,070 102,318
Drug & Violence Prevention Passed-Through Iowa Department of Human Services:	84.186B			50,549
Medical Assistance Program - Title 19 Medicaid Reimbursement				
Title 19 Medicaid Reimbursement Part C Infants and Toddlers Reimbursement	93.778 93.778			79,323 32,364
Total Department of Health and Human Services	22.770			414,624
<b>Total Expenditures of Federal Awards</b>			\$	7,782,212

<sup>\*</sup> Total expenditures for CFDA Number 84.027 and 84.215K were \$5,700,667 and \$649,781, respectively.

<u>Basis of Presentation</u> – the Schedule of Expenditures of Federal Awards includes the federal grant activities of Loess Hills Area Education Agency 13 and is presented on the modified accrual basis. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Legal Governments</u>, and <u>Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying independent auditor's report.

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Loess Hills Area Education Agency 13 Council Bluffs, Iowa

We have audited the financial statements of Loess Hills Area Education Agency 13 (the "Agency"), as of and for the year ended June 30, 2004, and have issued our report thereon dated August 6, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2004 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Agency's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that could be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control that we consider to be a material weakness as defined above.

This report, a public record by law, is intended solely for the information and use of the officials, employees and constituents of the Loess Hills Area Education Agency 13, and other parties to whom Loess Hills Area Education Agency 13 may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Loess Hills Area Education Agency 13 during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Schnurr & Company, ILP

Fort Dodge, Iowa August 6, 2004

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER COMPLIANCE APPLICABLE TO EACH MAJOR FEDERAL AWARD PROGRAM

Board of Directors of Loess Hills Area Education Agency 13 Council Bluffs, Iowa

# Compliance

We have audited the compliance of Loess Hills Area Education Agency 13 (the "Agency") with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2004. The Agency's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Agency's management. Our responsibility is to express an opinion on the Agency's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, Chapter 11 of the Code of Iowa, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Agency's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Agency's compliance with those requirements.

In our opinion, the Agency complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004.

# **Internal Control Over Compliance**

The management of the Agency is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Agency's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that non-compliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control over compliance and its operation that we consider to be material weaknesses.

This report, a public record by law, is intended solely for the information and use of the board of director, management, federal awarding agencies, state funding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Schnurr & Company, ILP

Fort Dodge, Iowa August 6, 2004

# Schedule of Findings and Questioned Costs Year Ended June 30, 2004

# Part I: Summary of Auditor's Results

- (a) An unqualified opinion was issued on the financial statements.
- (b) No reportable conditions in internal control over financial reporting were disclosed.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No reportable conditions in internal control over compliance with requirements applicable to major federal award programs were disclosed by the audit.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit disclosed no audit findings required to be reported by OMB Circular A-133, Section 510(a).
- (g) Major programs were:
  - CFDA Number 84.017 Special Education Grants to States
  - CFDA Number 84.215K Special Education Fund for the Improvement of Education Earmark Grant Awards.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Loess Hills Area Education Agency 13 qualified as a low-risk auditee.

## **Part II: Financial Statement Findings Section:**

None.

## Part III: Findings and Questioned Costs For Federal Awards:

None.

# Part IV: Other Findings Related to Required Statutory Reporting:

- IV-A-04 Official Depositories: A resolution naming official depositories has been adopted by the Agency. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2004.
- IV-B-04 <u>Budget:</u> Expenditures during the year ended June 30, 2004 did not exceed the amounts budgeted.
- IV-C-04 <u>Questionable Expenditures:</u> No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-D-04 <u>Travel Expense:</u> No expenditures of Agency money for travel expenses of spouses of Agency officials or employees were noted.
- IV-E-04 <u>Business Transactions:</u> No business transactions between the Agency and Agency officials or employees were noted.
- IV-F-04 <u>Bond Coverage:</u> Surety bond coverage of Agency officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- IV-G-04 <u>Board Minutes:</u> No transactions requiring Board approval were noted which had not been approved.
- IV-H-04 <u>Deposits and Investments:</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa were noted.
- IV-I-04 <u>Certified Annual Report:</u> The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Loess Hills Area Education Agency 13 during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

# Schnurr & Company, LLP

Fort Dodge, Iowa August 6, 2004